PENSION BOARD CONSULTANTS, INC. CONSULTING, ACTUARIAL & ADMINISTRATIVE SERVICES

JARMON WELCH, A.S.A. PRESIDENT

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March 30, 2016

Pension Board City of Pensacola Police Officers' Retirement Fund 222 West Main Street Pensacola, Florida 32502

Actuarial Report as of October 1, 2015

Dear Trustees:

We are pleased to forward our report on the actuarial valuation of the City of Pensacola Police Officers' Retirement Fund as of October 1, 2015. The cost recommendations cover the Plan Years beginning October 1, 2016.

This is based on participant data and on asset information provided by the City and on the terms of the Plan in effect on October 1, 2015. Valuation pay is the greater of the annualized rate of pay or FY2015 pensionable earnings. All of the data has been reviewed for consistency with prior data and for general reasonableness.

Statement by Actuary:

This actuarial valuation and/or cost determination was prepared and completed by me or under my direct supervision, and I acknowledge responsibility for the results. To the best of my knowledge, the results are complete and accurate, and in my opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the Plan and/or paid from the Plan's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends that may require material increases in Plan costs or required contribution rates have been taken into account in the valuation.

I am a member of the American Academy of Actuaries and meet its Qualification Standards to render the actuarial opinion contained herein.

mon Welch -30-16 Date

Jarmon Welch, A.S.A. PENSION BOARD CONSULTANTS, INC. 14 - 1108 Enrollment Number

Actuarial Report for the Plan Year Beginning October 1, 2015

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Derivation of Required Contribution as of October 1, 2015

		<u>October 1, 2014</u>	<u>October 1, 2015</u>
1.	Covered October 1 Payroll (non DROP)	\$4,377,970	\$4,423,864
2.	Entry Age Actuarial Accrued Liabilities a. Active Participants b. Inactive Participants c. Total (a. + b.)	\$22,751,598 <u>\$95,327,489</u> \$118,079,087	\$26,612,767 <u>\$100,759,455</u> \$127,372,222
3.	 Value of Assets a. Actuarial Value of Assets b. Contribution Surplus Account* c. Accumulated Chapter 185 Premium Tax d. Net Actuarial Value of Assets (a b c.) 	\$80,562,282 \$700,508 <u>\$396,897</u> \$79,464,877	\$83,576,423 \$806,396 <u>\$396,897</u> \$82,373,130
4.	Unfunded Actuarial Accrued Liability	\$38,614,210	\$44,999,092
5.	Annual Plan Cost a. UAAL Amortization Payment (16 years) b. Individual Entry Age Normal Cost c. Annual Expense Load d. Total Required Contribution BOY (a. + b. + c.)	\$3,751,814 \$818,742 \$70,000 \$4,640,556	\$4,483,574 \$912,596 \$70,000 \$5,466,170
6.	Contributions a. Expected State Contribution b. Expected Employee Contribution c. Minimum Required City Contribution (5.d 6.a 6.b.) payable October 1	\$473,283 \$227,654 \$3,939,619	\$512,808 \$230,041 \$4,723,321
7.	Funded Status = Net Market Value of Assets / Total Pension Liabilit	70.60% y	62.00%

Reconciliation

The City minimum required contribution increased \$783,702 as follows:

- 1. Assumption changes (interest and mortality) increased costs \$665,381.
- 2. Experience losses (primarily investment) increased costs \$118,321.

* adjusted for (expected less actual) contributions plus 7.25% interest on prior 3(a) and 3(b).

Projected Unfunded Actuarial Accrued Liability

Plan Year <u>Beginning</u>	Expected UAAL <u>on 10/1</u>	Expected Amortization <u>Payment</u>	Expected UAAL <u>on 9/30</u>
2015	\$44,999,092	\$4,483,574	\$43,452,893
2016	43,452,893	4,483,574	41,794,595
2017	41,794,595	4,483,574	40,016,070
2018	40,016,070	4,483,574	38,108,602
2019	38,108,602	4,483,574	36,062,842
2020	36,062,842	4,483,574	33,868,765
2021	33,868,765	4,483,574	31,515,617
2022	31,515,617	4,483,574	28,991,867
2023	28,991,867	4,483,574	26,285,144
2024	26,285,144	4,483,574	23,382,184
2025	23,382,184	4,483,574	20,268,759
2026	20,268,759	4,483,574	16,929,611
2027	16,929,611	4,483,574	13,348,374
2028	13,348,374	4,483,574	9,507,498
2029	9,507,498	4,483,574	5,388,159
2030	5,388,159	4,483,574	970,167
2031	970,167	970,167	0

Statement of Plan Net Assets as of September 30, 2014 and 2015

Assets	<u>2014</u>	<u>2015</u>
Cash and short-term investments	\$1,860,739	\$1,500,248
Real Estate	\$7,086,177	\$7,988,799
Receivables	\$7,306	\$12,329
Investments, at fair value Fixed Income Securities Equities Domestic International Accrued Income Total assets	\$23,384,445 \$47,007,762 \$5,021,520 <u>\$171,289</u> \$84,539,238	\$23,260,642 \$42,904,694 \$4,360,168 <u>\$187,074</u> \$80,213,954
Liabilities		
Accounts payable	\$101,252	\$83,155
Net assets held in trust for pension benefits	\$84,437,986	\$80,130,799

Note: The market values shown above include \$4,529,916 as of 09/30/14 and \$4,203,550 as of 09/30/15 for accumulated DROP accounts with interest.

Statement of Changes in Plan Net Assets as of September 30, 2014 and 2015

	<u>2014</u>	<u>2015</u>
Additions		
Contributions		
Employer	\$3,825,656	\$3,830,839
Plan members	\$156,000	\$240,097
State of Florida - Insurance	\$473,283	\$512,808
Purchase of Service by Members	\$12,024	\$0
Total contributions	\$4,466,963	\$4,583,744
Investment income		
Investment income &		
realized gains	\$2,813,426	\$3,433,953
Market valuation adjustment	\$4,503,803	(\$5,379,146)
Miscellaneous	(\$46)	(\$61)
Less investment evinence	\$7,317,183 \$436,161	(\$1,945,254) \$417,233
Less investment expense Net investment income	\$6,881,022	(\$2,362,487)
Total additions	\$11,347,985	\$2,221,257
	* · · · · · · · · · · · · · · · · · · ·	
Deductions		
Benefits	\$4,059,344	\$4,511,427
Refund of contributions	\$4,201	\$1,183
DROP payouts	\$1,930,562	\$1,933,393
Administrative expense	\$69,051	\$82,441
Total deductions	\$6,063,158	\$6,528,444
Net increase	\$5,284,827	(\$4,307,187)
Net assets held in trust for		
pension benefits		A04 407 000
Beginning of year	\$79,153,159	\$84,437,986
End of year	\$84,437,986	\$80,130,799

Note: The market values shown above include \$4,529,916 as of 09/30/14 and \$4,203,550 as of 09/30/15 for accumulated DROP accounts with interest.

Determination of Actuarial Value of Assets as of September 30, 2015

Fiscal Year <u>Ending</u>	Index as <u>of 9/30</u>	Market Yield During <u>Next Year</u>	Growth <u>Factor</u>	Relative <u>Weights</u>	Weighted <u>Value</u>			
2011 2012 2013 2014 2015	100.00 119.47 136.26 148.22 144.02	19.47% 14.05% 8.78% -2.83%	1.3231 1.2336 1.1503 1.0725 1.0000	1 2 3 4 <u>5</u> 15	8.82 19.65 31.35 42.39 <u>48.01</u> 150.22			
Ac	ljustment Fact	divided by or	144.02 1.0430					
Actuarial Value of Assets :								
	N X	\$80,130,799 <u>1.0430</u> \$83,576,423						
Plan Year Ending <u>9/30/2014</u> <u>9/30/2015</u>								
1. Actuarial	Asset Value, I	BOY		\$74,087,357 \$80,562,282				
2. Actuarial	Asset Value, I		\$80,562,282	\$83,576,423				
3. Contribut	ions from all S		\$4,466,963	\$4,583,744				
	ayments and I oney Manager		\$6,063,158	\$6,528,444				
5. Income, i Unrealize	ncluding Reali ed Gains		\$8,071,120	\$4,958,841				
6. Yield for	Plan Year			11.01%	6.23%			
+ 8.4	<i></i>	DVEOOII						

* Money manager fees for PYE2014 were \$436,161 and PYE2015 were \$417,233.

Actuarial Assumptions and Methods

The actuarial assumptions are based on an experience study for the five Plan Years ending September 30, 2011.

Economic Assumptions:

Annual Investment Yield:	7.125% compounded annually.
Salary Scale:	4.0% compounded annually
Increase in Benefits:	2.5% per year after retirement.
Expense Loading:	\$70,000

Demographic Assumptions:

1

Mortality:	Pre- and Post-Retirement: All using RP-2000 Generational, Scale BB, with Female: 100% Annuitant White Collar Male: 10% Annuitant White Collar/90% Annuitant Blue collar Post-Disablement: Female: 60% RP2000 Disabled Female set forward two years/40% Annuitant White Collar with no setback, no projection scale Male: 60% RP2000 Disabled Male setback four years/ 40% Annuitant White Collar with no setback, no projection scale						
Probability of Death:	Line of Duty: 15%; Non-Line of Duty: 85%.						
Turnover:	No vested refunds or disability recoveries.						
	Age	Probability of Disability	Probability <u>of Withdrawal</u>				
	25-35 40 55	0.002387-0.003867 0.005733 0.030600	0.060 0.020 0.000				
Probability of Disability:	Line of Duty	45%; Non-Line of Duty:	55%.				
Percent Married:	younger. In:	80% of active participants married with spouses three years younger. Inactives and DROP participant status is same as reported tax status.					

Actuarial Assumptions and Methods

Retirement:

The greater of the rates below:

<u>Service</u>	Annual	<u>Rate</u>	
25 YOS 26-29 YOS 30 YOS	0.50 0.25 1.00		
Age	Annual Rate	Age	Annual Rate
45-49	.05	58	.70
5056	.10	59	.90
57	.50	60	1.00

Actuarial Methods:

Cost: Assets: Individual Entry Age Five-year Smoothing

Changes Since the October 1, 2014 Valuation

- 1. The annual net investment yield was reduced from 7.25% to 7.125%.
- 2. The mortality assumption was changed to that used in July 1, 2015 for the FRS.
- 3. Next Plan Year, the asset valuation method will use a growth factor of 7.125%.

Plan Outline

Eligibility: Hired before January 1, 2013 and elected to continue in the Fund.

Credited Service: All service as a Police Officer.

<u>Compensation</u>: Limited to an officers' base pay and senior officer pay exclusive of overtime earned on or after January 1, 2013, but shall include overtime earned as of December 21, 2012.

<u>Average Final Compensation</u>: 1/12 of the average annual Compensation of the last 5 years of Credited Service (best 2 of last 5 for those with 20 YOS on January 1, 2013).

Normal Retirement Date: Age 55 with 12 years of Credited Service or 25 years of Credited Service.

Normal Annual Retirement Benefit: 3% of Average Final Compensation for each Full Year of Credited Service.

<u>Early Retirement Benefit</u>: Age 50 and 12 years of Credited Service. Normal benefit is reduced 0.25% for each month preceding age 55.

Form of Retirement Benefit: Life only (if 20 YOS on January 1, 2013, 10 years certain with 100% J&S).

Pre-Retirement Death and Disability: Return of employee contributions, or

Line of Duty: immediate Accrued Benefit, minimum 42% of average monthly salary. Non Line of Duty: after 12 years of Credited Service, immediate Accrued Benefit, minimum 25% of average monthly salary.

Employee Contributions: 5.2% of Compensation.

<u>Post-Retirement Cost of Living Increase</u>: Board of Trustees may increase benefits up to 3% per annum based on DOL CPI (retirees and DROP participants on or after January, 1, 2013 have maximum increase of 2% after 10 years) calculated each September 30 and effective the following January 1.

Deferred Retirement Option Plan (DROP):

Pension amount frozen at date of entry to DROP Maximum 5 years DROP period No employee or City contributions while in DROP Pre January 1, 2013 DROPs: Awarded annual COLA while in DROP Account balances are credited with 4% annual interest Post January 1, 2013 DROPs: No COLA while in DROP Account balances are credited with 1.3% annual interest

Changes Since the October 1, 2014 Valuation: None.

Key Statistics

Class of Participant	Valuation Date						
	10/01/11	10/01/12	10/01/13	10/01/14	10/1/15		
Continuing Actives*	129	109	104	91	88		
Pay Increase %	6.8%	-4.0%	3.0%	7.53%**	4.85%		
Active							
Number	136	122	108	91	88		
Average Age	40.3	38.3	39.1	40.8	41.4		
Average Annual Pay	\$49,188	\$43,506	\$45,094	\$49,366	\$51,593		
Average Past Service***	12.1	10.6	11.4	13.0	13.9		
Terminated Vested			NALOS AND				
Number	7	6	18	14	13		
Average Age	45.0	44.4	39.0	40.4	40.5		
Average Annual Benefit	\$13,206	\$13,321	\$9,200	\$9,953	\$9,282		
Retired			1.1	2011-1-1			
Number	68	74	76	83	91		
Average Age	66.7	66.7	65.8	65.2	64.3		
Average Annual Benefit	\$32,801	\$34,926	\$37,754	\$40,271	\$42,663		
Disabled							
Number	19	17	17	17	16		
Average Age	70.6	70.4	69.7	68.5	68.4		
Average Annual Benefit	\$10,903	\$11,869	\$14,212	\$15,467	\$16,387		
Survivors							
Number	32	31	33	33	31		
Average Age	72.0	72.2	72.3	72.2	72.7		
Average Annual Benefit	\$18,295	\$17,933	\$19,140	\$19,753	\$20,626		
DROPs	aparantépat, anni teorean a pre-				240.8		
Number	21	36	32	27	21		
Average Age	52.4	51.9	52.9	53.0	54.0		
Average Annual Benefit	\$55,233	\$55,727	\$59,759	\$60,397	\$59,448		

* Excluding DROP's
** Corrected
*** Includes buy back service.

Reconciliation of Number of Participants by Status

	<u>Actives</u>	<u>Retirees</u>	Vested <u>Terminations</u>	<u>Disabilities</u>	<u>Beneficiaries</u>	DROPs
Members on 10/01/2014	91	83	14	17	33	27
Non-Vested Terminations or Terminated with Refund						
Vested Terminations						
Retirees	(1)	10	(1)			(8)
Disabilities						
Deaths with Beneficiaries		(1)		(1)		
Deaths without Beneficiaries		(1)			(4)	
New Beneficiaries					2	
Data Correction						
New DROPS	(2)					2
Members on 10/01/2015	88	91	13	16	31	21

Age and Service Distribution as of October 1, 2015

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Cell Format: Number In Each Group, Average Age, Average Service, And Average Salary Includes both sexes

State of Florida Information

A. <u>Participant Data</u> See pages 9, 10 and 11.

- B. <u>Assets</u> See page 3.
- C. <u>Liabilities</u>

D.

Liabilities	As of <u>10/1/2014</u>	Before Changes <u>10/1/2015</u>	Assumption Changes <u>10/1/2015</u>
 Present Value of Future Benefits for: 			
Retirement Benefits Death Benefits Disability Benefits Withdrawal Benefits Return of Contributions	\$24,501,994 \$433,207 \$3,548,061 \$748,647 <u>\$52,241</u>	\$26,564,183 \$437,078 \$3,573,327 \$764,110 <u>\$50,283</u>	\$28,247,086 \$510,472 \$4,041,934 \$838,197 <u>\$50,954</u>
Total Active	\$29,284,150	\$31,388,981	\$33,688,642
Terminated Vested Retirees and Beneficiaries Disableds DROPs	\$1,012,184 \$57,859,591 \$3,577,698 <u>\$32,878,016</u>	\$838,273 \$66,186,751 \$3,539,895 <u>\$25,650,574</u>	\$894,025 \$69,448,620 \$3,794,232 <u>\$26,622,578</u>
Total Inactive	\$95,327,489	\$96,215,493	\$100,759,455
Total Present Value of Future Benefits	\$124,611,639	\$127,604,474	\$134,448,097
Entry Age Normal Actuarial Accru	ed Liability	Before	Assumption
	As of <u>10/1/2014</u>	Changes 10/1/2015	Changes 10/1/2015
Actives Retirement Benefits Death Benefits Disability Benefits Withdrawal Benefits Return of Contributions Total Actives Total Inactives	\$19,911,338 \$295,161 \$2,355,237 \$405,830 <u>-\$215,968</u> \$22,751,598 \$95,327,489	\$21,996,783 \$305,154 \$2,436,198 \$417,477 <u>-\$216,492</u> \$24,939,120 \$96,215,493	\$23,281,435 \$353,564 \$2,739,629 \$455,673 <u>-\$217,534</u> \$26,612,767 \$100,759,455
Total Entry Age Normal Actuarial Accrued Liability	\$118,079,087	\$121,154,613	\$127,372,222

State of Florida Information

E. Actuarial Present Value of Accumulated Plan Benefits

F.

Actuarial Present Value of Accumul	lated Plan Benef	Signal and			
And America	As of <u>10/1/2014</u>	Before Changes <u>10/1/2015</u>	Assumption Changes <u>10/1/2015</u>		
Active Vested Nonvested Inactive Total	\$14,718,622 \$1,133,933 <u>\$95,327,489</u> \$111,180,044	\$16,777,550 \$1,045,985 <u>\$96,215,493</u> \$114,039,028	\$17,585,884 \$1,074,747 <u>\$100,759,455</u> \$119,420,086		
Includes accumulated employee contributions of	\$928,582	\$1,103,674	\$1,103,674		
Reconciliation with Prior Valuation					
 Actuarial Present Value of Accumulated Plan Benefits as of October 1, 2014. \$111, (includes DROP balances of \$4,529,916) 					
2. Plus additional benefit accruals FYE 2015.			\$1,158,553		
3. Less benefit payments to pension		\$6,446,003			
4. Increase due to 7.25% net yield		\$7,914,969			
5. Increase due to Assumption Ch		\$5,381,058			
Salary increases and other experience deviations from expected values.			\$231,465		
 Actuarial Present Value of Accumulated Plan Benefits as of October 1, 2015. (includes DROP balances of \$4,529,916) 			\$119,420,086		
Present Value of		Before	Accumption		
	As of 10/1/2014	Before Changes <u>10/1/2015</u>	Assumption Changes <u>10/1/2015</u>		
Future Salaries	\$35,402,400	\$34,628,300	\$34,815,100		
Future City Contributions	\$39,233,773	\$39,416,609	\$46,228,865		
Future Employee Contributions	\$1,840,921	\$1,800,672	\$1,810,385		
Future Contributions from Other Sources	\$3,827,197	\$4,014,063	\$4,035,717		

State of Florida Information

G. Pension Cost

	As of <u>10/1/2014</u>	Before Changes <u>10/1/2015</u>	Assumption Changes <u>10/1/2015</u>
Normal Actuarial Cost	\$888,742	\$909,341	\$982,596
Minimum Payment to UAAL	\$3,751,814* *corrected	\$3,891,448	\$4,483,574
Expected Usable Contributions From Dollar Amount % of Covered Payroll	State \$473,283 10.81%	\$512,808 11.59%	\$512,808 11.59%
Expected Contributions From Employ Dollar Amount % of Covered Payroll	yees \$227,654 5.20%	\$230,041 5.20%	\$230,041 5.20%
Expected Contributions From City Dollar Amount % of Covered Payroll	\$3,939,619* 89.99% *corrected	\$4,057,940 91.73%	\$4,723,321 106.77%

H. Past Contributions

Expected contributions for Plan Year ending September 30, 2015. See G. above. Actual contributions for Plan Year ending September 30, 2015 - See page 4.

I. Net Actuarial Gain (Loss)

For period ended 09/30/2015 - (\$1,124,936)

J. Benefits and Expenses of Plans not Explicitly or Implicitly Provided for in Valuation

None.

K. <u>Trends Not Taken Into Account But Which Are Likely to Result in Future Cost</u> Increases

None.

L. Age/Service Distribution of Active Employees

See page 11.

M. Derivation of Costs on Current Plan Basis

See page 1.

State of Florida Information

		2				
N.	(i)	Three-Year Comparison of Actual and Assumed Salary Increases				
		Year Ended	<u>Actual</u>	Assumed		
		09/30/15 09/30/14 09/30/13	4.85% 7.53%* 3.03% *corrected	4.0% 4.0% 5.0%		
	(ii)	Five-Year Comparison of Net Investment Returns				
		Year Ended	Market <u>Value</u>	Actuarial <u>Value</u>	<u>Assumed</u>	
		09/30/15 09/30/14 09/30/13 09/30/12 09/30/11	-2.83% 8.78% 14.05% 19.47% 1.37%	6.23% 11.01% 11.09% 7.36% 2.02%	7.25% 7.50% 7.75% 8.00% 8.00%	
	(iii)	Average Annual Growth in Payroll, last 10 Years				
		<u>Plan Year</u>	Total Valuation Payroll			
		2004/2005 2005/2006 2006/2007 2007/2008 2008/2009 2009/2010 2010/2011 2011/2012 2012/2013 2013/2014 2014/2015		\$7,933,608 \$7,152,673 \$7,600,743 \$7,577,663 \$7,093,224 \$6,966,752 \$6,850,528 \$5,296,929 \$4,870,112 \$4,377,970 \$4,423,864		

 Total % Increase
 (44.24%)

 Annual % Increase
 (5.67%)

O. Statement by Enrolled Actuary

See Cover Letter.